

ELEMENT 7: INTERGOVERNMENTAL COOPERATION



Intergovernmental cooperation is important because it reduces or eliminates the duplication of services, coordinates a set of goals, objectives, policies, and programs for joint planning and decision making with other jurisdictions, provides a mechanism for conflict resolution, and identifies and resolves incompatible goals, objectives, policies, and programs.

Many planning issues facing Monona are regional in nature, and therefore it is imperative that the city have a strong relationship with other governmental jurisdictions. Monona has participated in numerous collaborative planning efforts with other jurisdictions including land use and transportation planning projects. Monona has also collaborated with other jurisdictions to provide services including mutual aid for police and fire services and building inspection services. This element promotes consistency between Monona's Comprehensive Plan and plans for nearby and overlapping jurisdictions and identifies potential conflicts.

7.1 MUNICIPAL COOPERATION

Monona is landlocked by the City of Madison and therefore cannot grow outward in a way that would affect nearby cities, villages, and towns. Monona does interact with other governmental units in ways described below.

7.1.1 TOWN OF BLOOMING GROVE

The Town of Blooming Grove, population 1,815 (2010 Census), is located south and east of Monona. Part of the town is located within the Monona Grove School District. A boundary agreement between the Town of Blooming Grove and the City of Madison has established that by November 1, 2027 all of the Town will be annexed into the City of Madison.

7.1.2 TOWN OF COTTAGE GROVE

The Town of Cottage Grove, population 3,875 (2010 Census), is located east of Monona and east of the Town of Blooming Grove. Most of the Town of Cottage Grove is within the Monona Grove School District. The Town of Cottage Grove adopted a Comprehensive Plan in 2011.

7.1.3 VILLAGE OF COTTAGE GROVE

The Village of Cottage Grove is located twelve miles east of Monona and has a population of 6,192 (2010 Census). The Village of Cottage Grove, the Town of Cottage Grove, and the City of Monona are the three major jurisdictions comprising the Monona Grove School District. All schools in this district are located in Monona and the Village of Cottage Grove. The Village of Cottage Grove and the City of Monona share a weekly community newspaper. The Village of Cottage Grove completed a Comprehensive Plan in 2000 and updated it in 2009.

7.1.4 VILLAGE OF MCFARLAND

The Village of McFarland is located six miles southeast of Monona and has a population of 7,808 (2010 Census). The City of Monona and the Village of McFarland provide each other with mutual aid for police and fire services when necessary. The two municipalities also share building inspection services. The Village adopted a Comprehensive Plan in 2006.

7.1.5 CITY OF MADISON

Monona is completely landlocked by the City of Madison. Madison's population was 233,209 (2010 Census). Madison has adopted numerous long-range planning documents and is a major stakeholder in regional planning efforts with the Metropolitan Planning Organization (MPO), the Regional Planning Commission (RPC), and the county. The cities of Monona and Madison have cooperated on multiple planning projects including land use planning and transportation planning. Specifically, the two cities formed advisory committees for the reconstruction of Broadway in the early 1990s and for Monona Drive around 2010. There are no known conflicts between Monona's Comprehensive Plan and Madison's 2006 Comprehensive Plan.

Other agreements have included issues regarding bike systems, transit service, mutual aid, and a hazardous materials agreement:

- Monona's on-street bikeway system is part of the Lake Monona Loop that runs through the Madison isthmus and connects with the City of Madison's bike route system. A coordinated wayfinding signage system for bicycles has been implemented.
- Madison and several surrounding communities approved a Hazardous Materials (HAZMAT) agreement (66.30). Madison has the necessary equipment and team to handle hazardous material spill situations and will provide these services to surrounding communities, including Monona, which does not have a specialized unit.
- Madison and Monona also provide each other with mutual aid for police, fire, EMS, and paramedic services when necessary.

7.1.6 CITIES AND VILLAGES MUTUAL INSURANCE COMPANY

Wisconsin municipalities cooperate at many levels, including some non-traditional methods that have saved taxpayers millions of dollars in the cost of liability insurance. A public intergovernmental unit, comprised of 46 municipalities and a private insurance company, Cities and Villages Mutual Insurance Company (CVMIC) was created in 1987 to provide a stable risk management liability program. Monona joined CVMIC in 1988. Members are able to participate in group purchase programs for insurance products, on-site loss control services, risk management consulting, and a wide variety of training programs. Through this cooperative approach, and in addition to premium savings, municipalities have developed policies and procedures that have cut liability and worker's compensation losses and have improved the efficiency and quality of services to local taxpayers.

7.2 MONONA GROVE SCHOOL DISTRICT

The Monona Grove School District (MGSD) serves Monona residents and encompasses 23.5 square miles. The MGSD includes the City of Monona, the Village of Cottage Grove, most of the Town of Cottage Grove, and small portions of the Town of Blooming Grove, the Town of Sun Prairie, and the City of Madison. Monona and the MGSD have worked cooperatively to share the community's recreational resources including parks and swimming pools. The city has a formal agreement with the School District for the use of the indoor pool. Monona School/Community Cable (MS/CC) is a partnership between the City of Monona and the Monona Grove School District that manages community cable television. Monona will continue to work with the school district on issues related to growth and school enrollment, location of growth related to school services, recreational opportunities and shared facilities.

7.3 MADISON METROPOLITAN SEWERAGE DISTRICT

The Madison Metropolitan Sewerage District (MMSD) provides sewer service to Monona. The Nine Springs Wastewater Treatment Plant accommodates Monona's sewage waste. The City of Monona is billed by MMSD and subsequently bills Monona residents for this service through their water bills.

7.4 DANE COUNTY

The City of Monona has numerous working relationships with Dane County. Dane County adopted their Comprehensive Plan in 2007. There are no known conflicts between the county's Plan and Monona's Plans. The county has been growing rapidly in recent years, and the County's population reached 488,073 in 2010 (2010 Census). Per State Statutes, when a County reaches a population of 500,000 the County Board can choose to shift responsibility of County Trunk Highways (CTH) to local jurisdictions. Two CTHs are located in Monona, CTH BB (Monona Drive) and CTH BW (Broadway). Dane County and Monona have partnered on reconstruction efforts for both CTH BB and CTH BW.

7.5 MADISON AREA REGIONAL ECONOMIC PARTNERSHIP

The Madison Area Regional Economic Partnership (MadREP), formerly Thrive, is a non-profit organization created to grow the economy of Dane County and surrounding counties in ways that preserve and enhance quality of life. The organization works to advance economic competitiveness, innovation and entrepreneurship, human capital, regional cooperation, leadership, and diversity.

7.6 MADISON METROPOLITAN PLANNING ORGANIZATION

The city is located within the Madison Area Metropolitan Planning Organization's (Madison Area MPO) jurisdiction. Monona has participated in cooperative planning efforts with the MPO and is prepared to collaborate and coordinate with the Madison Area MPO and its future plans.

7.7 CAPITAL AREA REGIONAL PLANNING COMMISSION

The Capital Area Regional Planning Commission (CARPC) functions as the regional planning and area wide water quality management planning entity for the Dane County region, consistent with Wis. Stats. s. 66.0309. CARPC's regional planning work includes, among other tasks, administering the Future Urban Development Area (FUDA) planning process, providing economic analysis to communities, creating the wetland protection and groundwater protection plans, and managing environmental corridors. CARPC also manages the county's Land Use & Transportation Plan.

7.8 STATE OF WISCONSIN

The city has worked closely with various state departments, such as the Department of Natural Resources (WDNR), the Department of Transportation (WisDOT), and the Wisconsin Economic Development Corporation (WEDC) on plans and projects. WisDOT has assisted Monona in its redevelopment planning process for the Broadway corridor and Monona Drive. Monona has also assisted in WisDOT planning efforts including the Beltline Highway Planning and Environmental Linkages Study and the Stoughton Road (Hwy 51) reconstruction. The WDNR has assisted the

community when developing new subdivisions near wetland areas and other planning issues that have involved natural resources.

7.9 GOALS OBJECTIVES POLICIES AND PROGRAMS

GOAL 7.1 *Maintain and establish additional mutually beneficial intergovernmental relationships with surrounding jurisdictions.*

POLICIES

Maintain a cooperative partnership with the Monona Grove School District to use and maintain the city's parks and school district facilities, such as the indoor pool.

Continue to work with the City of Madison, Dane County, and State of Wisconsin agencies in redevelopment and street reconstruction projects as appropriate.

Coordinate and cooperate with the Madison Area Metropolitan Planning Organization (Madison Area MPO), the Capital Area Regional Planning Commission (CARPC), Dane County, and State Planning initiatives as necessary.

Continue city policies for shared building inspection services with the Village of McFarland.

Work with neighboring communities the county to redevelop shared corridors in a consistent and complementary manner.

Work with the City of Madison to create and maintain urban design and sign standards for Monona Drive.
